



Herbert Warehouse  
The Docks  
Gloucester  
GL1 2EQ

Wednesday, 3 July 2019

**TO EACH MEMBER OF GLOUCESTER CITY COUNCIL**

Dear Councillor

You are hereby summoned to attend a **MEETING OF THE COUNCIL** of the **CITY OF GLOUCESTER** to be held at the Civic Suite - North Warehouse, The Docks, Gloucester, GL1 2EP on **Thursday, 11th July 2019** at **6.30 pm** for the purpose of transacting the following business:

**AGENDA**

1. **APOLOGIES**

To receive any apologies for absence.

2. **MINUTES (Pages 11 - 14)**

To approve as a correct record the minutes of the Council Meeting held on 20 May 2019.

3. **DECLARATIONS OF INTEREST**

To receive from Members, declarations of the existence of any disclosable pecuniary, or non-pecuniary, interests and the nature of those interests in relation to any agenda item. Please see Agenda Notes.

4. **CALL OVER**

(a) Call over (items 9 and 10) will be read out at the meeting and Members invited to reserve the items for discussion.

(b) To approve the recommendations of those reports which have not been reserved for discussion.

5. **PUBLIC QUESTION TIME (15 MINUTES)**

The opportunity is given to members of the public to put questions to Cabinet

Members or Committee Chairs provided that a question does not relate to:

- Matters which are the subject of current or pending legal proceedings or
- Matters relating to employees or former employees of the Council or comments in respect of individual Council Officers.

**6. PETITIONS AND DEPUTATIONS (15 MINUTES)**

A period not exceeding three minutes is allowed for the presentation of a petition or deputation provided that no such petition or deputation is in relation to:

- Matters relating to individual Council Officers, or
- Matters relating to current or pending legal proceedings

**7. ANNOUNCEMENTS**

To receive announcements from:

- a) The Mayor
- b) Leader of the Council
- c) Members of the Cabinet
- d) Chairs of Committees
- e) Head of Paid Service

**8. MEMBERS' QUESTION TIME**

- a) Leader and Cabinet Members' Question Time (30 minutes)

Any member of the Council may ask the Leader of the Council or any Cabinet Member any question without prior notice, upon:

- Any matter relating to the Council's administration
- Any matter relating to any report of the Cabinet appearing on the Council's summons
- A matter coming within their portfolio of responsibilities

Only one supplementary question is allowed per question.

- c) Questions to Chairs of Meetings (15 Minutes)

**ISSUES FOR DECISION BY COUNCIL**

**9. ANNUAL REPORT OF THE OVERVIEW AND SCRUTINY COMMITTEE 2018-19 (Pages 15 - 36)**

To receive the Annual Report of the Chair of the Overview and Scrutiny Committee for 2018-19.

10. **ANNUAL REPORT OF THE AUDIT AND GOVERNANCE COMMITTEE 2018/19  
(Pages 37 - 50)**

To receive the Annual Report of the Audit and Governance Committee 2018/19.

**MOTIONS FROM MEMBERS**

11. **NOTICES OF MOTION**

**1. PROPOSED BY COUNCILLOR STEPHENS**

**“Council notes:**

That the impacts of climate breakdown are already causing serious damage around the world.

That the ‘Special Report on Global Warming of 1.5°C’, published by the Intergovernmental Panel on Climate Change in October 2018, (a) describes the enormous harm that a 2°C average rise in global temperatures is likely to cause compared with a 1.5°C rise, and (b) confirms that limiting Global Warming to 1.5°C may still be possible with ambitious action from national and sub-national authorities, civil society and the private sector.

That all governments (national, regional and local) have a duty to act, and local governments that recognise this should not wait for their national governments to change their policies;

That strong policies to cut emissions also have associated health, wellbeing and economic benefits;

and that, recognising this, a growing number of UK local authorities have already passed 'Climate Emergency' motions.

**Council therefore commits to:**

Declare a ‘Climate Emergency’ that requires urgent action.

Make the Council’s activities net-zero carbon by 2030

Achieve 100% clean energy across the Council’s full range of functions by 2030

Ensure that all strategic decisions, budgets and approaches to planning decisions are in line with a shift to zero carbon by 2030.

Support and work with all other relevant agencies towards making the entire area zero carbon within the same timescale;

Ensure that political and chief officer leadership teams embed this work in all areas and take responsibility for reducing, as rapidly as possible, the carbon emissions resulting from the Council’s activities, ensuring that any

recommendations are fully costed and that the Executive and Scrutiny functions review council activities taking account of production and consumption emissions and produce an action plan within 12 months, together with budget actions and a measured baseline;

Request that Council's Overview and Scrutiny Committee consider the impact of climate change and the environment when reviewing Council policies and strategies;

Work with, influence and inspire partners across the district, county and region to help deliver this goal through all relevant strategies, plans and shared resources by developing a series of meetings, events and partner workshops;

Request that the Council and partners take steps to proactively include young people in the process, ensuring that they have a voice in shaping the future;

Request that the Executive Portfolio holder with responsibility for Climate Change convenes a Citizens' Assembly in 2019 in order to involve the wider population in this process. This group would help develop their own role, identify how the Council's activities might be made net-zero carbon by 2030, consider the latest climate science and expert advice on solutions and to consider systematically the climate change impact of each area of the Council's activities;

Set up a Climate Change Partnership group, involving Councillors, residents, young citizens, climate science and solutions experts, businesses, Citizens Assembly representatives and other relevant parties. Over the following 12 months, the Group will consider strategies and actions being developed by the Council and other partner organisations and develop a strategy in line with a target of net zero emissions by 2030. It will also recommend ways to maximise local benefits of these actions in other sectors such as employment, health, agriculture, transport and the economy

Report on the level of investment in the fossil fuel industry that our pensions plan and other investments have, and review the Council's investment strategy to give due consideration to climate change impacts in the investment portfolio;

Ensure that all reports in preparation for the 2020/21 budget cycle and investment strategy will take into account the actions the council will take to address this emergency;

Call on the UK Government to provide the powers, resources and help with funding to make this possible, and ask local MPs to do likewise;

Consider other actions that could be implemented, including (but not restricted to): renewable energy generation and storage, providing electric vehicle infrastructure and encouraging alternatives to private car use, increasing the efficiency of buildings, in particular to address fuel poverty; proactively using local planning powers to accelerate the delivery of net carbon new developments and communities, coordinating a series of information and training events to raise awareness and share good practice."

## **2. PROPOSED BY COUNCILLOR HILTON**

### **“This Council notes:**

That humans have already caused irreversible climate change, the impacts of which are being felt around the world.

That global temperatures have already increased by 1 degree Celsius from pre-industrial levels and atmospheric CO2 far exceeds levels deemed to be safe for humanity.

The Intergovernmental Panel on Climate Change (IPCC) special report on global warming of 1.5°C, published in January 2019, which tells us that limiting Global Warming to 1.5°C may still be possible with ambitious action from national and sub-national authorities, civil society, the private sector, indigenous peoples and local communities.

That the world is on track to overshoot the Paris Agreement’s 1.5°C limit before 2050.

That the consequences of global temperature rising above 1.5°C are so severe that preventing this from happening must be humanity’s number one priority.

### **This Council further notes that:**

Gloucester City Council has a cabinet member for the environment with responsibility for action on climate change

On 21<sup>st</sup> March council agreed a motion in name of Neil Hampson

Bold climate action can deliver economic benefits and that councils around the world are responding by declaring a ‘Climate Emergency’ and committing resources to address this emergency

Gloucestershire County Council has recently passed a motion recommending action to tackle climate change, including striving towards net-zero greenhouse gas emissions from it’s corporate estate by 2030

The UK Parliament has recognised the climate emergency

### **This Council resolves to:**

Declare a climate emergency

Immediately carry out a carbon audit of the council’s corporate emissions

Commit towards zero carbon emissions for the council’s corporate carbon emissions by 2030 to include carbon offsetting if required

Lobby national government to commit to 100 per cent carbon neutrality for the

UK by 2045

Agree that the city of Gloucester should become a carbon neutral city no later than 2045

Consider council contracts going forward to oblige all contractors to report their carbon emissions and to place a 'carbon/environmental cost' on competing bids.

To call on Central Government to provide additional powers and resources to support local and national action towards achieving carbon neutrality

Ensure that the City Plan and revised Joint Core Strategy include policies to deliver zero carbon new builds at the earliest date possible, but by 2030 at the latest

Work with other public and private bodies to achieve a carbon neutral city as soon as possible, but by 2045 at the latest

Provide an annual report to the Overview and Scrutiny Committee with a performance update on a quarterly basis on the council's zero carbon strategy."

### **3. PROPOSED BY COUNCILLOR COOLE**

"This Council notes that:

Gloucester City Council is committed to equality and diversity, and creating a Gloucester community that is strong, safe and inclusive for everyone.

Across parties, we stand together to promote and celebrate diversity in our City, standing against intolerance and hate crime.

The Council continues to create positive opportunities to employ a workforce that's representative of the City's communities, and provide a safe and accessible work environment that values and respects each individual.

We will continue to work in partnership with the County Council to demonstrate our ongoing commitment to equality and diversity.

The Council plays a crucial roll in promoting and fostering good relations within our communities and the relationship they have with the Council.

This Council resolves to:

Endorse the equalities action plan 2019-20 and the continued work of the Equalities working group.

Reaffirm our cross-party commitment to fostering diversity and promoting equality for all residents, Members and members of staff

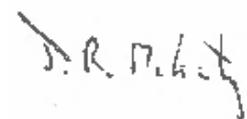
Take action throughout the year to celebrate the City's diversity by:

- Having a programme of flag-flying and support for key awareness days
- Supporting our communities to celebrate what's important to them.”

12. **WRITTEN QUESTIONS TO CABINET MEMBERS (Pages 51 - 56)**

Written questions and answers. Only one supplementary question is allowed per question.

Yours sincerely

A handwritten signature in black ink, appearing to read "J. R. McGinty".

**Jon McGinty**  
**Managing Director**

## NOTES

### Disclosable Pecuniary Interests

The duties to register, disclose and not to participate in respect of any matter in which a member has a Disclosable Pecuniary Interest are set out in Chapter 7 of the Localism Act 2011.

Disclosable pecuniary interests are defined in the Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012 as follows –

<u>Interest</u>	<u>Prescribed description</u>
Employment, office, trade, profession or vocation	Any employment, office, trade, profession or vocation carried on for profit or gain.
Sponsorship	Any payment or provision of any other financial benefit (other than from the Council) made or provided within the previous 12 months (up to and including the date of notification of the interest) in respect of any expenses incurred by you carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
Contracts	Any contract which is made between you, your spouse or civil partner or person with whom you are living as a spouse or civil partner (or a body in which you or they have a beneficial interest) and the Council (a) under which goods or services are to be provided or works are to be executed; and (b) which has not been fully discharged
Land	Any beneficial interest in land which is within the Council's area.  For this purpose "land" includes an easement, servitude, interest or right in or over land which does not carry with it a right for you, your spouse, civil partner or person with whom you are living as a spouse or civil partner (alone or jointly with another) to occupy the land or to receive income.
Licences	Any licence (alone or jointly with others) to occupy land in the Council's area for a month or longer.
Corporate tenancies	Any tenancy where (to your knowledge) – (a) the landlord is the Council; and (b) the tenant is a body in which you, your spouse or civil partner or a person you are living with as a spouse or civil partner has a beneficial interest
Securities	Any beneficial interest in securities of a body where – (a) that body (to your knowledge) has a place of business or land in the Council's area and (b) either – i. The total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share

- capital of that body; or
- ii. If the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, your spouse or civil partner or person with whom you are living as a spouse or civil partner has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

For this purpose, “securities” means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

NOTE: the requirements in respect of the registration and disclosure of Disclosable Pecuniary Interests and withdrawing from participating in respect of any matter where you have a Disclosable Pecuniary Interest apply to your interests and those of your spouse or civil partner or person with whom you are living as a spouse or civil partner where you are aware of their interest.

### **Access to Information**

Agendas and reports can be viewed on the Gloucester City Council website: [www.gloucester.gov.uk](http://www.gloucester.gov.uk) and are available to view five working days prior to the meeting date.

For enquiries about Gloucester City Council’s meetings please contact Democratic Services, 01452 396126, [democratic.services@gloucester.gov.uk](mailto:democratic.services@gloucester.gov.uk).

If you, or someone you know cannot understand English and need help with this information, or if you would like a large print, Braille, or audio version of this information please call 01452 396396.

### **Recording of meetings**

Please be aware that meetings may be recorded. There is no requirement for those wishing to record proceedings to notify the Council in advance; however, as a courtesy, anyone wishing to do so is advised to make the Mayor aware before the meeting starts.

Any recording must take place in such a way as to ensure that the view of Councillors, Officers, the Public and Press is not obstructed. The use of flash photography and/or additional lighting will not be allowed unless this has been discussed and agreed in advance of the meeting.

### **FIRE / EMERGENCY EVACUATION PROCEDURE**

If the fire alarm sounds continuously, or if you are instructed to do so, you must leave the building by the nearest available exit. You will be directed to the nearest exit by council staff. It is vital that you follow their instructions:

- You should proceed calmly; do not run and do not use the lifts;
- Do not stop to collect personal belongings;
- Once you are outside, please do not wait immediately next to the building; gather at the assembly point in the car park and await further instructions;
- Do not re-enter the building until told by a member of staff or the fire brigade that it is safe to do so.