

Meeting: PLANNING COMMITTEE - 9th May

2017

Subject: SECTION 106 MONITORING - PROGRESS REPORT 2016/17

Report Of: ANDY BIRCHLEY, SENIOR PLANNING COMPLIANCE OFFICER

Wards Affected: ALL

Key Decision: No Budget/Policy Framework: No

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COMPLIANCE OFFICER

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Appendices: 1 - AGREEMENTS SIGNED 2016/17 - SUMMARY DETAILS

2 - CONTRIBUTIONS RECEIVED 2016/17- SUMMARY DETAILS

FOR GENERAL RELEASE

1.0 PURPOSE OF REPORT

1.1 To identify new Section 106 agreements entered into, and contributions received, during the 2016/17 financial year, and outline future arrangements for s106 monitoring.

2.0 RECOMMENDATIONS

2.1 The Committee is asked to RESOLVE that progress be noted.

3.0 RESOURCES

- 3.1 The Senior Planning Compliance Officer undertakes a full review of all outstanding s106 obligations (on agreements signed since 2000), at the end of each financial year, and subsequently reports on progress to members. More urgent or pending matters are dealt with on a more immediate basis throughout the year.
- 3.2 Comprehensive monitoring of s106 agreements has taken place since 2006, during which time the Council has benefitted from £1.519M in recovery of 'bad debt' (withheld or contested payments), interest charges and monitoring fees.

4.0 PROGRESS – AGREEMENTS AND PAYMENTS

4.1 8 new agreements were signed during 2016/17, securing 170 new affordable housing units, and £147,000 of contributions, the majority being for housing projects. Summary details are provided in Appendix 1.

4.2 Over £1.2M of contributions were received in 2016/17, almost all coming from the former Contract Chemicals / St. Gobains site on Bristol Road, where development has commenced. The majority of these payments have been forwarded to Gloucestershire County Council as education, library and sustainable transport contributions. A breakdown of payments is provided in Appendix 2.

5.0 FUTURE ARRANGEMENTS

- 5.1 As part of the Council restructure changes are to be made to the monitoring of s106 agreements. While details are to be established once officers are appointed into the new structure, the following changes are likely to be made:
 - S106 monitoring will no longer to be undertaken by the newly created Planning Officer (Enforcement) post
 - Receipting of s106 funds to be undertaken by the Council's Business Support team
 - On receipt of contribution, management of the Council's s106 obligations will be the responsibility of project managers or various other Council staff depending on the nature of the obligation.
 - No decision has yet been made as to how remaining s106 monitoring functions, including overall co-ordination, is to take place. This includes identifying obligations due to the Council, monitoring site progress, and working with developers to ensure payments are received and other obligations met.
- 5.2 The Senior Planning Compliance Officer will work to ensure as an effective handover as possible, before his departure from the Council on the 21st May, to best ensure that.
 - Over £3.3M of contributions received but not yet spent by the Council are expended strictly as required by respective s106 Agreements, including by the spend deadline stated.
 - Just under £0.5M agreed but unclaimed contributions are collected, where they are due.
 - Non-financial requirements on both the Council and developers are observed (e.g. provision of high quality public open space as part of a development)
 - An annual s106 monitoring report continues to be presented to the Council for member's information.

6.0 CONCLUSION

6.1 Section 106 Agreements continue to provide a valuable source of funding towards the provision of public benefits and 'infrastructure' to offset the impacts of development. This is in addition to a large amount of other benefits provided by the

- developer, most notably but not exclusively affordable housing, and public open space.
- 6.2 Changes to the way s106 Agreements are monitored are to take place as part of the Council's staff restructure. These changes will need to ensure that the Council is not placed at risk of repayment of developer contributions through failing to meet its obligations, but also that developers meet their own requirements, to achieve good quality development and public infrastructure for the City and its residents.

7.0 FINANCIAL IMPLICATIONS

7.1 The cost to the Council is officer time in carrying out monitoring duties. Some of these costs are reclaimed through the imposition of a monitoring fee on new Agreements. Other income received from Developers is put towards various schemes.

8.0 LEGAL IMPLICATIONS

8.1 Section 106 obligations are legal agreements between the Council, the developer or landowner and, on occasions, third parties. Obligations contained in the agreements are registered as local land charges and can be enforced against the developer or their successors in title. Legal action is a last resort but is necessary in some circumstances. The Council is also legally bound by some of the obligations contained within agreements.

9.0 RISK MANAGEMENT IMPLICATIONS

9.1 There is no risk to the authority connected with the recommendation on this report as it is for information only.

10.0 PREDICTIVE IMPACT ASSESSMENTS (EQUALITIES) AND COMMUNITY COHESION

10.1 There are no risks for customers and staff, in the areas of gender, disability, age, ethnicity, religion, sexual orientation and community cohesion as this report is for information only.

11.0 OTHER CORPORATE IMPLICATIONS

11.1 It is considered that there are no other corporate implications as this report is for information only.

Background Papers:

Published Papers :

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APPENDIX 1 - AGREEMENTS SIGNED 2016/17 FINANCIAL YEAR - SUMMARY DETAILS

DEVELOPMENT	REF	DEVELOPER / OWNER	DATE SIGNED	SUMMARY	WHEN DUE	£	REC'D	LATEST POSITION
Baker's Quay	15/01144/FUL	Rokeby Merchant (Gloucester) Ltd		Contributions towards affordable housing projects within Westgate Ward	Payable prior to 60th residential occupation index linked	52,810		No commencement to date
13/01144/101				Contribution towards improvements to the play area at Gloucester Park and improvements to the youth sports area at Bakers Field adjacent to Gloucester Park	Payable prior to 60th residential occupation index linked	10,000		No commencement to date
				Monitoring fee	Payable on commencement of development	2,250		No commencement to date
University Of Gloucestershire Oxstalls Campus	15/01190/OUT	University Of Gloucestershire	26-Jul-16	Establishment of on site student management team and Community Liaison Group, to produce and ensure compliance with Taxi Management Drop Off plan and Noise Operational Plan	Prior to occupation of new build bedrooms			REM submitted for consideration
				Monitoring fee	Payable on sign off agreement	2,250		Payment deferred pending outcome of REM
Land Adjacent 2 Hemmingsdale Road	14/00848/FUL	Middleton Panels Paint	26-Aug-16	Contribution towards flood compensation works at Alney Island, adjacent to Over Causeway	Payable prior to commencement of development	3,000		No commencement to date
Former 1 - 3 Wellington Street	15/01407/FUL	Two Rivers Housing Association	•	Erection of 22 affordable units with associated access and external amenity space	Doughla on sign off	750		Construction under way
				Monitoring fee	Payable on sign off agreement	750		Received

Former Kwik Save, 103 Northgate Street	16/00142/FUL	Rooftop Housing Group Ltd	29-Sep-16	Erection of 95 affordable units			Site clearance
J		-1	-	Monitoring fee	Payable prior to commencement of development	750	Site clearance
Blackbridge	14/01317/OUT	New Dawn Homes	17-Oct-16	be used for the improvement of play facilities in the Podsmead	Payable prior to commencement of development, index linked	20,000	REM now approved
				Laying out of allotment, including lighting and security measures to private access drive	On adoption	10,097	
GLOSCAT - Brunswick Road frontage	16/00088/FUL		21-Nov-16	administrative area of Gloucester City	Payable prior to commencement of development, index linked	38,500	Start anticipated April 2017
				,	Payable prior to commencement of development, index linked	3,204	Start anticipated April 2017
					Payable prior to commencement of development, index linked	1,786	Start anticipated April 2017
				Tree planting contribution	Payable prior to commencement of development, index linked	758	Start anticipated April 2017
Norville Optical Co Ltd, Paul Street	16/00815/FUL	Rooftop Housing Group/Markey Construction	08-Feb-17	Erection of 63 affordable units			No commencement to date

SUD and drainage scheme	Prior to		No commencement to
submission before	commencement of		date
commencement, no occupations	development, no		
until implementation	occupations until		
	implementation of		
	scheme		
Monitoring fee	Payable on	750	No commencement to
-	commencement of		date
	development		

146,905

APPENDIX 2 – CONTRIBUTIONS RECEIVED 2016/17 - SUMMARY DETAILS

DEVELOPMENT	DEVELOPER / OWNER	£ REC'D	DATE	SUMMARY	INTENDED USE	OTHER COMMENTS
Former Contract Chemicals / St Gobains Site	Matthew Homes Limited	168877	20 Jun 16	Contribution for off-site public open space for improvement of POS in the vicinity of the site		
		1088//	20-Juli-16	the vicinity of the site		
		728449	20-Jun-16	Contribution for primary and early years improvements to local		
		720449	20-Juli-16	30110013		
		47141	20-Jun-16	Contribution for improvements to the local library		
		.,	20 00 20	, , ,		
		110760	20-Jun-16	Contribution for 'Residential Travel Plan'		
		2000	20-Jun-16	POS inspection costs		

	7500	20-Jun-16	Monitoring fee		
			Public Open Space		
			maintenance -		
	112584	20-Jun-16	commuted sum		
			Play Equipment		
	25507.64	20.1 . 46	l lay Equipment		
	25587.64	20-Jun-16	commuted sum		
Land At The Junction					
Of Trier Way And 161					
Southgate Street					
	1500	14-Jun-16	Monitoring fee		
Former 1 - 3				_	
Wellington Street					
Gloucester					
	750	20-0c+-16	Monitoring fee		
	730	20-001-10	World in gree		

TOTAL

£ 1,205,149